

# DOCUMENT RESUME

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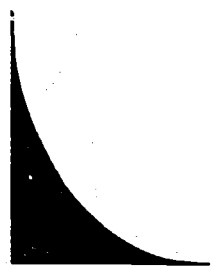
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## ABSTRACT

In a study of the nature and extent of criminal acts committed on the campuses of the Washington State colleges and universities, it was found that major crime is not a problem. However, misdemeanors are frequent occurrences and can be dealt with effectively through channels that already exist. Improved training, conscientious coordination, and the development of an understanding by the higher education community of the role of the campus police can be effective in reduction of misdemeanors as well as felonies. Thus, it is felt that no additional statutory provisions are necessary to deal with the current crime situation. (Author/HS)

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HE0083543

# Campus Law Enforcement

Joint Committee on Higher Education  
and  
Municipal Committee

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Governor Daniel J. Evans and  
Members of the Legislature:

The Joint Committee on Higher Education, in conjunction with the Municipal Committee, was requested by Senate Resolution 71-110 "...to prepare a study of the nature and extent of criminal acts committed on or about the campuses of the Washington institutions of higher education...." This study continued the legislative review of campus unrest which had been undertaken by the 1971 Legislature.

The committees have found that major crime is not the most significant problem on our campuses. The largest single category of reported violations was larceny of items valued at less than \$50. Nonetheless, it appears that there are areas in which campus protection might be improved. The legislative proposals, requiring that campus police officers meet training standards and establishing a procedure for creation and review of community college police forces, were drafted with this goal in mind.

The joint report of the Joint Committee on Higher Education and the Municipal Committee is submitted for your consideration. It is our hope that the report recommendations, particularly the legislative proposals, will assist in the development and maintenance of quality campus law enforcement agencies.

Respectfully submitted,

Senator Gordon Sandison, Chairman  
Joint Committee on Higher Education

Senator Gordon Walgren, Chairman  
Municipal Committee

GS:cw

Enclosure

## CAMPUS LAW ENFORCEMENT

### RECOMMENDATIONS

The Joint Committee on Higher Education and the Municipal Committee, in compliance with the intent of Senate Resolution 71-110 (see Appendix A), recommend that:

- a. *The statute authorizing police forces for the state colleges and universities (RCW 28B.10.550) be amended to require certification of training for officers to the standard established by the Washington Law Enforcement Officers' Training Commission (see Appendix B).*
- b. *Optional statutory authority be extended to community college districts to establish police forces, subject to review and approval of the State Board for Community College Education for compatibility with a state plan (see Appendix C).*
- c. *The appropriate officials of the institutions of higher education and municipalities meet regularly to discuss law enforcement/security matters of mutual concern.*
- d. *The role of the student in supervised security work should be developed and encouraged by the respective institutions of higher education.*

### POLICY QUESTIONS

1. What types of crimes and frequencies have been reported at the institutions of higher education?
2. How adequate is the legal authority for campus security?
3. Do the security/police departments at the institutions of higher education exhibit common strengths and weaknesses?
4. What is the relationship between campus police/security forces and municipal law enforcement agencies?

### BACKGROUND

Senate Resolution 71-110 requested "...a study of the nature and extent of criminal acts committed on or about the campuses of the Washington institutions of higher education..." The request for this study grew from legislative concern with the campus unrest of the late 1960's. A study approach was adopted by the Joint Committee on Higher Education which created a Task Force composed of individuals knowledgeable in higher education and public safety.

After initial review of the issues, the Task Force developed a questionnaire which requested information on campus protection from public and private institutions of higher education. Information requested included statutory authority, data on types and frequencies of crimes, personnel practices, and administrative arrangements. Response to the questionnaire by the public institutions was approximately 85%. Because private institutions are patrolled by municipal agencies, the response was limited. (See Appendix D for a copy of the questionnaire.)

### FINDINGS

Data on Campus Crimes. Major crime is not a problem on the campuses of institutions of higher education. However, misdemeanors are frequent occurrences and can be dealt with effectively through channels which already exist. Improved training, conscientious coordination, and the development of an understanding by the higher education community of the role of the campus police can be effective in reduction of misdemeanors, as well as felonies. Therefore, no additional statutory provisions would seem to be necessary to deal with the current crime situation.

Violations reported in the misdemeanor category comprise the most frequent type of crime at the institutions of higher education in the State of Washington. Approximately 40 percent of the reported criminal events at the state universities occurred in the "larceny under \$50" category during the 1970-71 academic year. The state college data indicates that 30 percent of total reported criminal activity occurs in this category. In contrast, violent crime is virtually nonexistent on the campuses. Rape, the most violent form of crime reported in the survey of institutions, was reported only 4 times during the 1970-71 school term.

A gross indicator of trends in crime would be incidence per student. Table 1 indicates this ratio at the university and college levels. Data on type and frequency of crime at the community colleges was nearly nonexistent, since it is either reported to local police agencies or is not reported at all. As can be seen, the trend at the university level has stabilized and declined slightly.

TABLE 1

| <u>Universities</u> |                                 |                             |                             |
|---------------------|---------------------------------|-----------------------------|-----------------------------|
| <u>Year</u>         | <u>Total<br/>Crime Reported</u> | <u>Total<br/>Enrollment</u> | <u>Rate per<br/>Student</u> |
| 1961-62             | 1114                            | 31,331                      | .0350                       |
| 1966-67             | 1467                            | 37,050                      | .0396                       |
| 1968-69             | 2953                            | 44,121                      | .0670                       |
| 1969-70             | 3023                            | 45,818                      | .0660                       |
| 1970-71             | 2919                            | 47,712                      | .0610                       |
| <u>Colleges</u>     |                                 |                             |                             |
| 1961-62             | N/A                             | 9,500                       | N/A                         |
| 1966-67             | N/A                             | 15,133                      | N/A                         |
| 1968-69             | 426                             | 19,135                      | .0223                       |
| 1969-70             | 519                             | 21,987                      | .0226                       |
| 1970-71             | 1466                            | 23,916                      | .0612                       |

While it appears that the data in Table 1 reflect major increases in the trend and a high incidence of crime, several qualifying factors indicate that crime is not in fact a major problem. First, many people other than students must be included in a population count to use the rate of crime as a meaningful tool beyond general trend identification. The reporting system at all institutions, as a second factor, has become more sophisticated over time, accounting for major increases in the frequency of crimes reported. For example, Eastern Washington State College reported its crime with the city of Cheney until 1970-71, accounting for the sharp increase in trend for the colleges during that year. However, with improved reporting systems now appearing, the incidence level could become a more refined measurement of trends. Note that the trend has stabilized at the university level; improved reporting assists identification of this development. Finally, the type of crime reported must be noted. The figures reported above include motor vehicle accidents, suspicion, and vagrancy cases as well as the major criminal categories. Therefore, the majority of crimes reported are not serious in nature.

A final note on the data retrieved by the Task Force is reflected in Table 2; non-students are becoming an increasingly more apparent segment of those arrested. As can be seen by the data in Table 2, the relationship between arrested students and arrested non-students has reached equal proportions. This relationship indicates that problems with crime on campus are related to the broader community in which the institutions of higher education are located.

TABLE 2

| <u>Year</u> | <u>Colleges</u>              |                                  | <u>Universities</u>          |                                  |
|-------------|------------------------------|----------------------------------|------------------------------|----------------------------------|
|             | <u>Students<br/>Arrested</u> | <u>Non-students<br/>Arrested</u> | <u>Students<br/>Arrested</u> | <u>Non-students<br/>Arrested</u> |
| 1961-62     | N/A                          | N/A                              | 333                          | 66                               |
| 1966-67     | N/A                          | N/A                              | 217                          | 38                               |
| 1968-69     | 168                          | 148                              | 207                          | 47                               |
| 1969-70     | 192                          | 169                              | 175                          | 141                              |
| 1970-71     | 254                          | 248                              | 283                          | 223                              |



Statutory Authority. Current statutory authority for the four-year institutions of higher education allows optional implementation of police powers. All of the institutions, with the exceptions of Western Washington State College and The Evergreen State College, have exercised this statutory authority. The authority and power of the police force for the universities and colleges is defined in RCW 28B.10.550 and RCW 28B.10.555 (see Appendix E).

Community colleges have no specific statutory basis for creation of the type of police function authorized by the above referenced statutes. Community college needs differ, in that a resident population is practically a nonexistent concern for most campuses. However, the Task Force survey indicates that several community colleges, especially those in major urban areas, might need statutory authority to allow proper development of an effective security function.

Optional statutory authority for local community college districts to establish police forces should only be extended within minimum standards developed in a state plan by the State Board for Community College Education. A technical advisory committee, including law enforcement representatives, should be created to review the protection, financial, training, staff, and equipment needs of a district requesting implementation of statutory authority, and to advise the State Board. The State Board should be empowered to approve or deny a proposal by a district board of trustees on the basis of the compatibility of the proposal with the state plan.

Training Programs. An essential attribute of an effective police operation is well-trained personnel. Survey results of local and campus police jurisdictions indicate that training currently received by campus police personnel, with the exception of the University of Washington police agency, is less than sufficient. Basic level training standards for police officers are established by the Washington Law Enforcement Officers' Training Commission. However, training received by campus security personnel, other than at the University of Washington, is quite limited in comparison to this standard.

A primary reason for the limited amount of training available to campus police personnel is the lack of funds necessary for adequate training opportunities. For example, to send one man to the Training Commission's School at Olympic College could cost \$2,000 (this figure includes travel, tuition, room and board, and the salary paid the officer during training). It is estimated, on the basis of the size of the various security agencies that nearly \$25,000 would initially be required to approach the level of training required for campus police personnel (see Appendix F).

Those four-year institutions that opt for police powers should be required to certify training of personnel at levels equal to those training standards established by the Washington Law Enforcement Officers' Training Commissions. Thus, in addition to equipping officers to meet the needs of higher education institutions, improved coordination between the various law enforcement agencies could result from the peer associations developed during the training experience. (See Appendix B)

If the statutory option is extended to the community college system, the training standards should also be required. In addition, it seems important that implementation of the police authority ought to be reviewed by the State Board for Community College Education. (See Appendix C)

In all cases, adequate financial support would be necessary to permit the implementation of training requirements. Since the physical plant budget formula does not reward the institutions for police training efforts, the training would have to be financed by special appropriation or at the expense of some other physical plant expenditures. Specific appropriation would ensure the best results from training of the law enforcement officer.

Relationships Between Jurisdictions. The institutions of higher education are located in a variety of community settings throughout the state. In all cases the type of community and the type of institution influence the type of police force which is developed. For example, the University of Washington has developed a highly professional police force because of its urban setting and the unique problems which result. Western Washington State College has not utilized the enabling legislation dealing with campus police, because institutional and community relationships encouraged the use of the municipal police force to support campus security.

Campus security and/or police units and local city and county police departments have not historically enjoyed entirely cordial relationships. This condition is undoubtedly related to traditional "town-gown" strains which exist in communities where institutions of higher education are located. Geographic distinctions in jurisdiction also serve to restrict the degree of interaction between the police agencies. Jurisdictional stress may further develop because the Boards of Regents' or Trustees' security responsibilities are not well understood.

This responsibility is usually delegated to the respective institution's administrative officers; as a result, additional confusion about responsibility may occur. In most instances, therefore, lack of understanding is the result of inherent differences in the groups with which each jurisdiction identifies.

The University of Washington Police Department provides an excellent example of the result of conscious efforts at campus-community coordination. These efforts were initiated by the University of Washington Police in 1969 to discuss police concerns. These discussions were complemented by discussion sessions with members of the higher education community. In addition, a massive effort was implemented at that time to upgrade the police training and education level of the department. The result has been positive. Well-trained officers have worked to develop an understanding of the community they serve. In turn, evidence of cooperation within the University community can be seen, such as anti-bicycle theft efforts and student acceptance and reliance on dormitory patrols. The effectiveness of the peace-keeping officer on campus has been acknowledged by local law enforcement agencies, as well as by many students, faculty, and administrators.

Current relationships between the various jurisdictions exist primarily through formal contractual agreements. The ability to enter into such agreements to supplement services is legally permissible and may be the vehicle to achieve necessary formal coordination.

The need for coordination at all levels of law enforcement extends to the relationship between the total campus and city-county police agencies. Therefore, regular meeting of chiefs, legal advisors, prosecuting attorneys, and appropriate representatives of higher education to discuss mutual security concerns could create the atmosphere to develop increased understanding and respect among the various segments of law enforcement. Improved effectiveness in meeting the security needs of the campuses and the broader community would result.

The Student Role. Current practices in campus security range from nearly complete use of students in building security and parking control to the use entirely of highly trained, professional police officers. Nowhere in current practice is the student placed in a role which requires wide discretion or final responsibility.

Nonetheless, current mores have led to the development of conflicts in ideology and perception between some students and some police agencies. The need for increased understanding, therefore, cannot be overlooked. In instances where campus police have been able to exhibit by their actions an ability to relate to students, the police agency's effectiveness has increased. For example, police officers in dormitories at the University of Washington were originally resisted by students; the officers were removed. However continuation of crime problems led to renewed acceptance of blazer-clad police presence and have increased rapport between students and police. Improved protection and reduction in the number of thefts have been the result.

Western Washington State College and several community colleges provide examples of students used in support of the security function. In these institutions, students are utilized to control parking areas and traffic flow, to check buildings for unlocked doors, etc. Students in these roles work in conjunction with authorized personnel who coordinate and supervise the security function.

The role of the student in supervised security work should be developed further by the respective institutions of higher education. Exposure and experience while a student might well attract qualified, educated individuals into police work. Increased understanding of the police role on campus could assist in developing a well-rounded student, even if police work were not his ultimate profession. In addition, students could increase staff capability and facilitate creation of better relations between the security force and the student population.

## APPENDICES

- APPENDIX A - Senate Resolution 71-110
- APPENDIX B - Proposed legislation on training
- APPENDIX C - Proposed enabling legislation for  
community colleges
- APPENDIX D - Sample of the Task Force questionnaire
- APPENDIX E - Current campus police statutes
- APPENDIX F - Fiscal note

IN THE LEGISLATURE  
of the  
**STATE OF WASHINGTON**



SENATE RESOLUTION  
1971 - Ex. 110

By Senators Jim Matson, Francis E. Holman,  
Elmer C. Huntley, Gordon Sandison and  
Jack Metcalf

WHEREAS, Throughout the nation there has been a sharp increase in the numbers of burglaries, robberies, muggings, rapes and assaults occurring on college and university campuses; and

WHEREAS, The various Washington institutions of higher education, although protected to some degree by a campus security force, are unprepared to handle the high incidence of crime; and

WHEREAS, Considerable confusion exists as to the legal power and duty of local municipal law enforcement officers to enter onto and patrol such campuses;

NOW, THEREFORE, BE IT RESOLVED, By the Senate, that the Joint Committee on Higher Education of the Legislature, in cooperation with the Municipal Committee is hereby directed to prepare a study of the nature and extent of criminal acts committed on or about the campuses of the Washington institutions of higher education including but not limited to the following:

- (1) The numbers and kinds of criminal actions occurring at the campuses.
- (2) A summary of the disposition by both the administrations and the courts of the cases in which alleged participants have been apprehended.
- (3) A survey of the legal authority and responsibility of local municipal law enforcement officers on campuses.
- (4) The possible alternative solutions to the problems discovered through the study; and



BE IT FURTHER RESOLVED, That the Joint Committee on Higher Education together with the Municipal Committee shall submit their report including any proposed legislation no later than thirty days prior to the first day of the 1973 Legislative Session.

I, Sidney R. Snyder, Secretary of the Senate, do hereby certify this is a true and correct copy of Senate Resolution No. 1971 - Ex. 110 adopted by the Senate May 10, 1971.



SIDNEY R. SNYDER  
Secretary of the Senate

Appendix B

Proposed Legislation Amending 28B.10.550  
July 28, 1972

1 AN ACT Relating to training for police forces of state colleges and  
2 universities and amending section 28B.10.550, chapter 223,  
3 Laws of 1969 ex. sess. and RCW 28B.10.550.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Section 1. Section 28B.10.550, chapter 223, Laws of 1969  
6 ex. sess. and RCW 28B.10.550 is amended to read as follows:

7 The boards of regents of the state universities, and the  
8 boards of trustees of the state colleges, acting independently and  
9 each on behalf of its own institution:

10 (1) May each establish a police force for its own institution,  
11 which force shall function under such conditions and regulations as  
12 the board prescribes; and

13 (2) Shall require that all officers of such force, having  
14 the powers enumerated in RCW 28B.10.555, meet the standard training  
15 and recruitment requirements promulgated by the Washington law  
16 enforcement officers' training commission pursuant to chapter 34.04  
17 RCW under authority of chapter 43.100 RCW as now or hereafter amend-  
18 ed. All officers required to comply with the provisions of this  
19 subsection shall meet the training requirements of the commission  
20 by July 1, 1975, or one year after initial employment, whichever is  
21 later.

22 ~~{2}~~ (3) May supply appropriate badges and uniforms indicating  
23 the positions and authority of the members of such police force.  
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Appendix C

Proposed Legislation Concerning Community Colleges  
July 28, 1972

1 AN ACT Relating to police forces for the community college system;  
2 providing for guidelines; and creating new sections.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 NEW SECTION. Section 1. The district boards of trustees of  
5 the community college system, subject to review and approval of the  
6 state board for community college education:

7 (1) May each establish a police force for its own district,  
8 which force shall function under such conditions and regulations as  
9 the board of trustees may prescribe; and

10 (2) Shall require that all officers of such force, having  
11 the powers enumerated in section 2, meet the standard training and  
12 recruitment requirements promulgated by the Washington law enforce-  
13 ment officers' training commission pursuant to chapter 34.04 RCW  
14 under authority of chapter 43.100 RCW as now or hereafter amended.  
15 All officers required to comply with the provisions of this sub-  
16 section shall meet the training requirements of the commission by  
17 July 1, 1975, or one year after initial employment, whichever is  
18 later.

19 (3) May supply appropriate badges and uniforms indicating  
20 the positions and authority of such police force.

21 NEW SECTION. Section 2. The members of a police force  
22 established in section 1, when appointed and duly sworn:

23 (1) Shall be peace officers of the state and have such police  
24 powers as are vested in sheriffs and peace officers generally under  
25 the laws of this state; and

26 (2) May exercise such powers upon state lands devoted mainly  
27 to the educational or community service activities of the district;

July 28, 1972  
Page 2

1 and

2 (3) Shall have power to pursue and arrest beyond the limits  
3 of such state lands, if necessary, all or any violators of the rules  
4 or regulations herein provided for.

5 NEW SECTION. Section 3. The state board for community col-  
6 lege education shall be responsible for developing a state plan  
7 pursuant to chapter 28B.19 RCW setting forth guidelines which shall  
8 assure minimum conditions of effectiveness are met prior to the im-  
9 plementation of authority granted by section 1.

10 NEW SECTION. Section 4. The guidelines shall at least  
11 include creation of an advisory committee including, but not limited  
12 to, representatives of law enforcement agencies. The advisory  
13 committee shall review proposals to establish police forces author-  
14 ized by section 1, and shall provide the results of that review to  
15 the state board for community college education.

16 NEW SECTION. Section 5. If any provision of this act, or  
17 its application to any person or circumstance is held invalid,  
18 the remainder of the act, or the application of the provision to  
19 other persons or circumstances, is not affected.

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## Appendix D

# QUESTIONNAIRE ON CAMPUS CRIMES

1. What is the statutory authority for the formation of your security force?

2. What is the range of statutory authority used for security force action at your institution, i.e., how have the Regents utilized their statutory authority?

3. Remarks. Please address comments to problem areas in the statutes, proposed changes in statutes and any areas currently not covered by the statutes, as they relate to your campus security function.

QUESTIONNAIRE COMPLETED BY: \_\_\_\_\_

JCHE/MC:bb

## II. DATA

[illegible]

2. What was the student enrollment by head count at the beginning of each of the following academic years?

*(This question will be completed by OPP&FM)*

|         |       |
|---------|-------|
| 1961-62 | _____ |
| 1966-67 | _____ |
| 1968-69 | _____ |
| 1969-70 | _____ |
| 1970-71 | _____ |

3. What is the pattern of disposition of cases involving student arrests through

a) the local judicial system?

b) your institutional conduct system?

4. Are there typical characteristics of persons implicated in crime on your campus, i.e., students, non-students, age, sex, etc.?

7. Do formal or informal agreements with other law enforcement agencies exist? What areas do these agreements cover? Please describe.

## III. ADMINISTRATION AND PERSONNEL

1. What is the chain of command for the security function within your institution?

2. What is the current size of your security force?

|                        | <i>Positions Funded</i> | <i>No. of Vacancies</i> |
|------------------------|-------------------------|-------------------------|
| <i>Security Guards</i> | _____                   | _____                   |
| <i>Police Officers</i> | _____                   | _____                   |
| <i>Sergeants</i>       | _____                   | _____                   |
| <i>Lieutenants</i>     | _____                   | _____                   |
| <i>Captains</i>        | _____                   | _____                   |
| <i>Chief</i>           | _____                   | _____                   |
| <i>Staff Support</i>   | _____                   | _____                   |
| <b>TOTAL</b>           | =====                   | =====                   |

3. What is the budget for the security function?

|                             | <i>1961-62</i> | <i>1966-67</i> | <i>1968-69</i> | <i>1969-70</i> | <i>1970-71</i> | <i>1971-72</i> |
|-----------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| <i>Salaries</i>             |                |                |                |                |                |                |
| <i>Wages</i>                |                |                |                |                |                |                |
| <i>Goods &amp; Services</i> |                |                |                |                |                |                |
| <i>Travel</i>               |                |                |                |                |                |                |
| <i>Equipment</i>            |                |                |                |                |                |                |
| <b>TOTAL</b>                |                |                |                |                |                |                |

4. Describe the retirement system in which security officers participate.

5. What is the extent of the selection and training program utilized by the security force?
  
  
  
  
  
  
  
  
  
  
6. Do job descriptions exist for security force personnel? If so, please attach.
  
  
  
  
  
  
  
  
  
  
7. Please provide salary averages and salary range by job classification.
  
  
  
  
  
  
  
  
  
  
8. What is the average educational level attained by security patrolmen?



9. What is the average length of service for the security force personnel?
  
  
  
  
  
  
  
  
  
  
10. Are students involved with the security function at your institution? If so, how?

#### IV. REMARKS

*Comments should be directed to areas of personal observation on the security function. Any thoughts on how you would like to see the security function improved would be appreciated.*

## Appendix E

**28B.10.550 Police forces for state colleges and universities.** Authorized. The boards of regents of the state universities, and the boards of trustees of the state colleges, acting independently and each on behalf of its own institution:

(1) May each establish a police force for its own institution, which force shall function under such conditions and regulations as the board prescribes; and

(2) May supply appropriate badges and uniforms indicating the positions and authority of the members of such police force. [1969 1st ex.s. c 223 § 28B.10.550. Prior: 1965 ex.s. c 16 § 1; 1949 c 123 § 1; Rem. Supp. 1949 § 4543-16. Formerly RCW 28.76.310.]

**28B.10.555 ———Powers.** The members of a police force established under authority of RCW 28B.10.550, when appointed and duly sworn:

(1) Shall be peace officers of the state and have such police powers as are vested in sheriffs and peace officers generally under the laws of this state; and

(2) May exercise such powers upon state lands devoted mainly to the educational or research activities of the institution to which they were appointed; and

(3) Shall have power to pursue and arrest beyond the limits of such state lands, if necessary, all or any violators of the rules or regulations herein provided for. [1969 1st ex.s. c 223 § 28B.10.555. Prior: 1965 ex.s. c 16 § 2; 1949 c 123 § 2; Rem. Supp. 1949 § 4543-17. Formerly RCW 28.76.320.]

## FISCAL NOTE

Appendix F

Joint Committee on Higher Education

REQUEST NUMBER

Responding Agency Title

Code No.

Concerning SR 71-110

SB NO.

HB NO.

Requested By

Original ..... XX

House Committee Amendment ☐Senate Committee Amendment ☐Engrossed House Bill ..... ☐Engrossed Senate Bill ..... ☐Substitute ..... ☐

Reviewed By OPP&amp;FM

Bill Requested By: Executive ☐; Department ☐; Legislative Committee ☒ Jt. Com. on Higher Ed.

Title

New Program or Activity ☒; Change in Existing Program or Activity ☐

Title of Bill: An Act Relating to . . .

Training for police forces of state colleges and  
universities, amending RCW 28B.10.550.

## ESTIMATED FISCAL IMPACT OF PROPOSED LEGISLATION

| A. Revenue Impact by Fund and Source:     | BIENNIAL IMPACT                     |                                      |                                | FIVE-YEAR<br>IMPACT |
|---|-------------------------------------|--------------------------------------|--------------------------------|---------------------|
|   | FIRST YEAR<br>(Increase (Decrease)) | SECOND YEAR<br>(Increase (Decrease)) | TOTAL<br>(Increase (Decrease)) |                     |
| Fund Title:                               |                                     |                                      |                                |                     |
| Source Title:                             |                                     |                                      |                                |                     |
| State                                     |                                     |                                      |                                |                     |
| Federal                                   |                                     |                                      |                                |                     |
| Local                                     |                                     |                                      |                                |                     |
| TOTAL                                     |                                     |                                      |                                |                     |
| B. Expenditure Impact by Source of Funds: |                                     |                                      |                                |                     |
| Fund Title:                               |                                     |                                      |                                |                     |
| State                                     | 11,175                              | 11,175                               | 22,350                         | 38,442              |
| Federal                                   |                                     |                                      |                                |                     |
| Local                                     |                                     |                                      |                                |                     |
| TOTAL                                     |                                     |                                      |                                |                     |
| C. Expenditure Impact Detail:             |                                     |                                      |                                |                     |
| Man Years                                 | 4.17                                | 4.17                                 | 8.33                           | 14.33               |
| Salaries and Wages                        | *                                   | *                                    | *                              |                     |
| Personal Service Contracts                |                                     |                                      |                                |                     |
| Goods and Services                        |                                     |                                      |                                |                     |
| Travel                                    | 2,500                               | 2,500                                | 5,000                          | 8,600               |
| Equipment                                 |                                     |                                      |                                |                     |
| Employee Benefits                         |                                     |                                      |                                |                     |
| Grants and Subsidies                      |                                     |                                      |                                |                     |
| Debt Service                              |                                     |                                      |                                |                     |
| Tuition                                   | 2,075                               | 2,075                                | 4,150                          | 7,138               |
| Room & Board                              | 6,600                               | 6,600                                | 13,200                         | 22,704              |
| Capital Outlay:                           |                                     |                                      |                                |                     |
| Land                                      |                                     |                                      |                                |                     |
| Buildings                                 |                                     |                                      |                                |                     |
| Improvements Other Than Buildings         |                                     |                                      |                                |                     |
| TOTAL                                     | 11,175*                             | 11,175*                              | 22,350*                        | 38,442              |

D. Attach Explanation of Estimate

(Use Form FN-2)

Brian Benzel Research Asst. 7-25-72

Prepared By

Title

Date

\*See attachment for explanation of the various expenditure alternatives.

## FISCAL NOTE

Appendix F-2

Joint Committee on Higher Education

REQUEST NUMBER

Responding Agency Title

Code No.

Concerning SR 71-110

SB NO.

HB NO.

7-25-72

Date Submitted

This Fiscal Note assumes the training of 50 police officers at institutions that have authorized a police force (UW, WSU, EWSC, CWSC). The University of Washington police officers are already trained at minimum levels; therefore the proportion of officers contributed by that institution will be low (compared to the size of the police department). Western Washington State College and The Evergreen State College have not yet implemented the intent of the police statute; therefore these institutions are not included in this analysis.

Institutional breakdown of the probable number of trainees is:

|      |          |  |
|------|----------|--|
| UW   | 14       | (7 positions/year to fill vacancies)             |
| WSU  | 19       | (initial training estimate based on JCHE survey) |
| EWSC | 10       | " " " "  |
| CWSC | 7        | " " " "  |
|      | <hr/> 50 |  |

Training for law enforcement officers can be received through several types of programs. Several alternatives follow.

State-wide Basic Law Enforcement School. This is an 8-week training course (10 hours/day, 400 hours total) provided by the Washington Law Enforcement Officers' Training Commission. The school is conducted at Olympic College in Bremerton.

The fiscal impact of this alternative for meeting the training requirement is as follows:

|   |                          |               |
|---|--------------------------|---------------|
| Salaries and Wages (required to provide law enforcement services in the absence of officers receiving training) | [\$165 x 8 wks x 50 men] | \$66,000      |
| Travel  | [\$100 est./man]         | 5,000         |
| Tuition   | [\$83/session/man]       | 4,150         |
| Room & Board  | [\$264/man]              | <u>13,200</u> |
|   | TOTAL                    | \$88,350      |

## FISCAL NOTE

Appendix F-3

Joint Committee on Higher Education

REQUEST NUMBER

Responding Agency Title

Code No.

Concerning SR 71-110

SB NO.

HB NO.

7-25-72

Date Submitted

Regional Training Commission School. The Washington Law Enforcement Officers' Training Commission also provides regional training opportunities. The school usually is operated to allow half-time work and half-time study. Room and board would be an unnecessary expense under this approach. However, salary and wage expense would still be high and travel expenses would increase.

This alternative would have the following fiscal impact:

|  |          |
|--|----------|
| Salaries and Wages (for trainee replacement) | \$66,000 |
| Travel (\$200 est./man)                      | 10,000   |
| Tuition                                      | 4,150    |
| Room & Board                                 | ---      |
|  | <hr/>    |
| TOTAL  | \$80,150 |

Since regional schools are offered for 4 hours per day over a longer time span, the various agencies may be able to continue operation without the need for replacement personnel. Therefore, the fiscal impact of this option may be reduced by the removal of the salary expense:

|                |
|----------------|
| \$80,150       |
| <hr/> -66,000  |
| <hr/> \$14,150 |

Summer Session. A final alternative could be a state-wide training program held in summer months for police officers of the colleges and universities. Training currently is not provided during summer months, because of usually increased demands for police services. However, the summer months provide slack time periods for college and university police forces primarily because student populations drop drastically. Therefore the campus police force could be reduced in size for training purposes without the addition of replacement officers. Under this approach, the following fiscal

## FISCAL NOTE

Appendix F-4

Joint Committee on Higher Education

REQUEST NUMBER

Responding Agency Title

Code No.

Concerning SR 71-110

SB NO.

HB NO.

7-25-72

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impact might be expected:

|                    |          |
|--------------------|----------|
| Salaries & Wages   | \$ ----- |
| Travel (\$100/man) | 5,000    |
| Tuition            | 4,150    |
| Room & Board       | 13,200   |
|                    | <hr/>    |
| TOTAL              | \$22,350 |

Five Year Impact. After the initial training is provided, the fiscal impact of training provisions would be reduced. Only new, previously untrained, officers would be required to receive training. This situation would involve an estimated 10 percent of the total college and university police personnel per year, or 12 persons annually. The fiscal impact of the additional years is included in the summary which follows.

FISCAL SUMMARY OF TRAINING SCHOOL ALTERNATIVES

|                                | State-wide<br>Basic School | Regional<br>School | Campus Police<br>School |
|--------------------------------|----------------------------|--------------------|-------------------------|
| Salaries & Wages               | \$66,000                   | \$66,000           | \$ ---                  |
| Travel                         | 5,000                      | 10,000             | 5,000                   |
| Tuition                        | 4,150                      | 4,150              | 4,150                   |
| Room & Board                   | 13,200                     | ---                | 13,200                  |
| BIENNIUM TOTAL                 | \$88,350                   | \$80,150 *         | \$22,350                |
| Continuing Impact<br>(3 years) | 63,612                     | 57,708             | 16,092                  |
| FIVE YR. TOTAL                 | \$151,962                  | \$137,858*         | \$38,442                |
| Cost per person                | \$1,767                    | \$1,603            | \$447                   |

\*

If regional schools allow an institution to maintain operations while training is received (due to altered training approach) this alternative's fiscal impact would be reduced as follows:

|                |          |                          |
|----------------|----------|--------------------------|
|                | \$80,150 |                          |
|                | (66,000) |                          |
| BIENNIUM TOTAL | \$14,150 | \$ 283 per man           |
|                |          | \$24,904 five year total |